

Message Text

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ACTION EUR-12

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2617

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

USDEL MBFR VIENNA

USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L USNATO 3641

E. O. 11652: XGDS-1

TAGS: PFOR, NATO, CSCE

SUBJECT: CSCE: TURKISH CBM PRESENTATION IN JULY 8 NAC

GENEVA FOR USDEL CSCE

REF A. GENEVA 5077

B. USNATO 3588

SUMMARY: TURKS INTRODUCED THEIR INTEREST IN CBM EXCEPTION INTO JULY 8 NAC. STATEMENT OF TURKISH POSITION WAS ON STANDARD LINES WITH EXCEPTION THAT ANKARA NOW PREPARED TO NOTIFY MANEUVERS WITHIN 150 KM ZONE. TURKS CALLED FOR NATO DISCUSSIONS ON CBMM EXCEPTION. WHILE COUNCIL DID NOT RULE OUT DISCUSSIONS IN BRUSSELS, CONSENSUS CLEARLY FAVORED FURTHER EFFORTS TO CONFIDENTIAL

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RESOLVE TURKISH PROBLEM IN GENEVA BECAUSE OF TIME FACTORS CURRENTLY IN PLAN6. END SUMMARY.

1. IN JULY 8 NAC MEETING, TURKISH CHARGE (ALP), SPEAKING

FROM NOTES (SENT SEPTTEL), OFFERED STANDARD REASONS FOR EXCEPTIONS TURKS SEEK ONNOTIFICATION OF MILITARY MANEUVERS. TO DATE, TUKS HAD RESISTED ENERGETIC PURSUIT TO THEIR POTIONS AT ALLIES' REQUEST AND DESPITE NAC RECOGNITION OF SPECIAL POSITON OF FLANK STATES. WHILE NOT PREPARED TO AGANDON CLAIM TO SPECIAL STATUS, TURKS WERE PREPARED AS "SIGN OF GOOD WILL" TO EXPAND AREA IN WHICH THEY WOULD NOTIFY MANEUVERS FROM 100 TO 150 KM.

2. ON AMPHIBIOUS MANEUVERS, TURKISH CHARGE POINTED TO SOVIETS BLACK SEA CAPABILITY WHICH PROMPTED GOT TO INSIST THAT SOVIETS NOTIFY AMPHIBIOUS MANEUVERS AT LEVEL OF TWO BRIGADES.

3. TURKISH CHARGE NOTED THAT ALLIES HAD NOT FULLY SUPPORTED CASE FOR TURKISH EXCEPTIONS ON ASSUMPTION THEY WOULD BE DIFFICULT TO NEGOTIATE WITH WARSAW PACT. TURKEY FELT, HOWEVER, THAT THE SOVIETS COULD AGREE TO TURKISH EXCEPTIONS IF ALL ALLIES SOLIDLY SUPPORTED THEM. TURKS BELIEVED THESE EXCEPTIONS WERE ALSO OF INTEREST TO OTHER ALLIES AND TO CERTAIN NEUTRALS AS WELL. IN ANY EVENT, ANKARA ATTACHED GREAT IMPORTANCE TO THIS QUESTION AND ASKED FOR THE SUPPORT OF ITS ALLIES IN "SPIRIT OF SOLIDARITY".

4. FOLLOWING WERE HIGHLIGHTS OF LENGTHY COUNCIL DISCUSSION ON TURKISH PRESENTATION AND IN WHICH PERMREPS WERE ACTING WITHOUT INSTRUCTIONS::

A. SYG LUNS ADVISED NAC OF FINNISH STAGE III TIMING PROBLEM AND SUGGESTED THAT FINNS HAD ALREADY RULED OUT JULY 28 FOR OPENING OF STAGE III, ALTHOUGH LATER-JULY SUMMIT WAS STILL POSSIBLE IF OUTSTANDING STAGE II ISSUES COULD BE RESOLVED ON URGENT BASIS.

B. UK CHARGE (LOGAN) SAID FONSEC CALLAGHAN HAD NOT GIVEN UP HOPE FOR JULY CSCE SUMMIT. UK THEREFORE HOPED THAT RESOLUTION OF TURKISH PROBLEM COULD BE REACHED ON URGENT BASIS REGARDLESS OF VENUE FOR DOING SO.
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C. TURK SAID HIS AUTHORITIES HOPED COUNCIL MIGHT ULTIMATELY DISCUSS TURKISH EXCEPTION SINCE CSCE NEGOTIATORS SEEMED TO PREFER DISCUSSION OF MILITARY PROBLEMS

IN BRUSSELS RATHER THAN GENEVA. TURKS THOUGH MATTER MIGHT FIRST BE REVIEWED IN POLADS, AS IN PAST, BEFORE CONSIDERATION BY NAC.

D. FRG PERREP (DRAPF) NOTED THAT PROCEDURE SUGGESTED BY TURKS WOULD COST "TIME AND TROUBLE". GIVEN STATUS OF NEGOTIATIONS IN GENEVA, ALLIES SHOULD ATTEMPT TO WORK TOGETHER THERE TO MEET TURKISH CONCERNS. DANISH AND BELGIAN PERMREPS (SVART AND DE STAERCHE) AGREED

WITH DRAPF, AND SUGGESTED THAT ALLIED DELEGATIONS IN GENEVA WERE THOROUGHLY VERSED ON THE TURKISH ISSUE WITH THE SOLE EXCEPTION OF TURKEY'S NEW OFFER OF A 150 KM NOTIFICATION PARAMETER. THIS NEW ELEMENT COULD BE PROVIDED IMMEDIATELY TO ALLIED GENEVA DELS BOTH BY TURKS AND BY INDIVIDUAL ALLIED NATO DELS.

E. TURKISH CHARGE REPLIED THAT THIS GOVERNMENT FELT ITS REQUIREMENTS WOULD NOT BE MET IN GENEVA EVEN WITH MORE GENEROUS TURKISH OFFER. ANKARA, THEREFORE, FELT THAT SINCE ALLIANCE HAD DISCUSSED CBMS BEFORE IT SHOULD NOW DO SO AGAIN.

F. DANISH PERMREP ADDED ADDITIONAL CONSIDERATION THAT MOVING DISCUSSION TO NATO WOULD OPEN ALLIANCE TO SOVIET CRITICISM FOR DELAYING DECISION ON STAGE III DECISIONS. LUNS ADDED THAT CSCE HAD NOT BEEN CONCEIVED AS BLOC TO BLOC NEGOTIATION, AND WAS ONE IN WHICH NATO ITSELF HAD ONLY LIMITED ROLE. ALLIANCE SHOULD NOT, THEREFORE, RISK BECOMING SCAPEGOAT SOVIETS ARE SEEKING FOR DELAY IN AGREEMENT ON STAGE III.

G. GERMAN PERMREP NOTED THAT TENTATIVE AGREEMENT CALLING FOR 250 KM NOTIFICATION PARAMETER WAS PRODUCT OF DIFFICULT OCOMPROMISE NEGOTIATED IN GENEVA. TO TAMPER WITH IT NOW MIGHT MEAN COLLAPSE OF ENTIRE COMPROMISE FORMULA AND REOPENING OF ENTIRE CBM QUESTION. ON OTHER HAND, ALLIES WOULD CERTAINLY BE AGREEEABLE IF TURKS WERE CONFIDENTIAL

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ABLE TO NEGOTIATE SOVIET ACCEPTANCE OF CBM EXCEPTION FOR TURKEY. THURKISH CHARGE REPLIED THAT ATTEMPT TO NEGOTIATE CBM EXCEPTION WITH SOVIETS WOULD ONLY BE SUCCESSFUL IF IT HAD BACKING IN ADVANCE FROM ALL ALLIES.

5. WHILE NAC CAME TO NO CONCLUSIVE DECISION ON HADNLING OF TURKISH REQUEST, CONSENSUS FAVORED TURKS MAKING SIMILAR PRESENTATION TO ALLIES IN GENEVA TO INCLUDE NEW 150 KM PARAMETER. ALLIED NATO DELS WOULD ALSO SEE THAT THEIR GENEVA DELEGATIONS WERE FULLY APPRISED OF TURKISH PRESENTATION IN COUNCIL. WHILE COULCIL COULD NOT FORECLOSE FURTHER DELIBERATION AT NATO IF TURKS REQUESTED IT,DISCUSSION CLEARLY REFLECTED AWARENESS THAT THIS WOULD COMPLICATE CURRENT EFFORTS TO SOLVE REMAINING STAGE II ISSUES ON URGENT BASIS. ACCORDINGLY, COUNCIL CONSENSUS CLEARLY FAVORED DEALING WITH DBM EXCEPTION ISSUE IN GENEVA OR GHROUGH OTHER EFFORTS TO FIND SATISFACTORY SOLUTION. BRUCE

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